



**The Republic of Madagascar  
Ministry of Finance  
Ministry of Population and Solidarity  
Fond d'Intervention pour le Développement (FID)  
MADAGASCAR SAFETY NETS AND RESILIENCE PROJECT- P179466  
Original and Additional Financing**

# **ENVIRONMENTAL AND SOCIAL COMMITMENT PLAN (ESCP)**

**Negotiated Version**

**February 6, 2026**

## ENVIRONMENTAL AND SOCIAL COMMITMENT PLAN

1. The Government of Madagascar (the Recipient) is implementing the Madagascar Safety Nets and Resilience Project (the Project), with the involvement of the Ministry of Economy and Finance (MEF), the Ministry of Population and Solidarity (MPS) and Fond d'Intervention pour le Développement (FID) as the Project Implementing Entity (PIE), as set out in the Original and Additional Financing (AF) Agreements (the Agreements). The International Development Association (Association) has agreed to provide additional financing for the Project, as set out in Additional Financing Agreement. This ESCP supersedes previous versions of the ESCP for the Project and shall apply both to the original and the additional financing for the Project referred to above.
2. The Recipient shall ensure that the Project is carried out in accordance with the Environmental and Social Standards (ESSs) and this Environmental and Social Commitment Plan (ESCP), in a manner acceptable to the Association. The ESCP is a part of the Agreements. Unless otherwise defined in this ESCP, capitalized terms used in this ESCP have the meanings ascribed to them in the Agreements.
3. Without limitation to the foregoing, this ESCP sets out material measures and actions that the Recipient shall carry out or cause to be carried out, including, as applicable, their respective timeframes; institutional, staffing, training, monitoring and reporting arrangements; and grievance management. The ESCP also sets out the environmental and social (E&S) documents that shall be prepared or updated, consulted, disclosed and implemented under the Project, consistent with the ESSs, in form and substance acceptable to the Association. Said E&S documents may be revised from time to time with prior written agreement by the Association. As provided for under the referred Agreements, the Recipient shall ensure that there are sufficient funds available to cover the costs of implementing the ESCP.
4. As agreed by the Association and the Recipient, this ESCP will be revised from time to time, if necessary, to reflect adaptive management of Project changes or unforeseen circumstances or in response to Project performance. In such circumstances, the Association and the Recipient agree to update the ESCP to reflect these changes through an exchange of letters signed between the Association and the Recipient's Representative specified in the Agreements or General Secretary of the MPS. The Recipient shall promptly disclose the updated ESCP.
5. The subsection on "Indicators for Implementation Readiness" below identifies the actions and measures to be monitored to assess Project readiness to begin implementation in accordance with this ESCP. Nevertheless, all actions and measures in this ESCP shall be implemented as set out in the "Timeframe" column below irrespective of whether they are listed in the referred subsection.

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
IMPLEMENTATION ARRANGEMENTS AND CAPACITY SUPPORT			
A	<p><b>ORGANIZATIONAL STRUCTURE</b></p> <p>a. Maintain the Project Implementing Entity (PIE) within FID and MPS with qualified staff and resources to support management of E&amp;S risks and impacts of the Project including an Environmental Specialist, a Social and Citizen Engagement Specialist and the GBV/SEAH Specialist for FID and a Social and Citizen Engagement Specialist for MPS.</p> <p>b. Maintain Regional Implementation Units (FID regional) with one (1) Assistant Environmental Specialist and 1 Assistant Social Specialist staff, with proven experiences in the context of E&amp;S compliance, to support management of ESHS risks and impacts of the Project at each regional area.</p>	<p>a. Maintain the PIE, the Environmental Specialist, the two (2) Social and Citizen Engagement Specialists (FID and MPS) and GBV/SEAH Specialist throughout Project implementation.</p> <p>b. Maintain the E&amp;S Assistants at Regional level throughout Project implementation.</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>Ministry of Population and Solidarity (MPS) for component 3</p>
B	<p><b>CAPACITY BUILDING PLAN/MEASURES</b></p> <p>Adopt the Capacity Building Plan for FID and for MPS staff and for other project stakeholder including:</p> <ul style="list-style-type: none"> <li>• Mapping and Stakeholder engagement</li> <li>• Specific aspects of environmental and social assessment</li> <li>• Emergency preparedness and response</li> <li>• Community health and safety</li> <li>• Occupational Health and Safety</li> <li>• Incident reporting</li> <li>• ESF, ESS and World Bank Group EHS Guidelines</li> <li>• Health and safety of workers and communities</li> <li>• Inclusion of vulnerable and disadvantaged groups in targeting and consultation process</li> <li>• Grievance Mechanism</li> <li>• Development, implementation, monitoring and reporting in accordance with the LMP</li> <li>• Awareness and prevention of sexually transmitted infections: HIV/AIDS, etc.</li> <li>• Resilience – Climate Change – E&amp;S risk management: Stakes and tools</li> </ul>	<p>Adopt the developed Capacity building plan developed under the parent project and implement throughout the project implementation</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS</p>
MONITORING AND REPORTING			

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
C	<p><b>REGULAR REPORTING</b></p> <p>Prepare and submit to the Association regular monitoring reports on the environmental, social, health and safety (E&amp;S) performance of the Project. The reports shall include:</p> <ul style="list-style-type: none"> <li>• Status of preparation and implementation of E&amp;S documents required under the ESCP.</li> <li>• Summary of stakeholder engagement activities carried out as per the Stakeholder Engagement Plan.</li> <li>• Complaints submitted to the grievance mechanism, the grievance log, and progress made in resolving them.</li> <li>• E&amp;S performance of contractors and subcontractors as reported through monthly contractors' and supervision firms' reports.</li> <li>• Number and status of resolution of incidents and accidents reported under action E below.</li> </ul>	<p>Submit quarterly reports to the Association throughout Project implementation, commencing from the Effective Date for the AF. Submit each report to the Association no later than 15 days after the end of each reporting period.</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
D	<p><b>CONTRACTORS' MONTHLY REPORTS</b></p> <p>Require contractors and supervising firms to provide monthly monitoring reports on E&amp;S performance in accordance with the metrics specified in the respective bidding documents and contracts and submit such reports to the Association.</p>	<p>Submit the monthly reports to the Association upon request and as annexes to the reports to be submitted under action C above.</p>	<p>Project Implementing Entity (PIE) – FID</p>
E	<p><b>INCIDENTS AND ACCIDENTS</b></p> <p>Notify the Association of any incident or accident relating to the project which has, or is likely to have, a significant adverse effect on the environment, the affected communities, the public or workers, including those resulting in death or significant injury to workers or the public; acts of violence, discrimination or protest; unforeseen impacts to cultural heritage or biodiversity resources; pollution of the environment; dam failure; forced or child labor; displacement without due process (forced eviction); allegations of sexual exploitation or abuse (SEA), or sexual harassment (SH); or disease outbreaks. Provide available details of the incident or accident to the Association upon request.</p> <p>Arrange for an appropriate review of the incident or accident to establish its immediate, underlying and root causes. Prepare, agree with the Association, and implement a Corrective Action Plan that sets out the measures and actions to be taken to address the incident or accident and prevent its recurrence.</p>	<p>Notify the Association no later than 48 hours after learning about the incident or accident. Provide available details upon request.</p> <p>Provide review report and Corrective Action Plan to the Association no later than 10 days following the submission of the initial notice, unless a different timeframe is agreed to in writing by the Association.</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
<b>ESS 1: ASSESSMENT AND MANAGEMENT OF ENVIRONMENTAL AND SOCIAL RISKS AND IMPACTS</b>			

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
1.1	<p><b>ENVIRONMENTAL AND SOCIAL ASSESSMENTS AND/OR PLANS</b></p> <p>a) Adopt the existing Environmental and Social Management Framework (ESMF) developed under the parent project. The ESMF includes (i) a GBV/SEA-SH Action Plan, (ii) an Integrated Pesticide Management Plan (IPMP), (iii) exclusion list for subprojects, (iv) screening procedures to address and screen out subproject activities proposed that may have direct, indirect, or cumulative impacts on critical habitats or sensitive natural habitats, (v) traffic management and road safety measures, (vi) Security Management Plan (SMP) and (vii) chance finds procedures, all consistent with the relevant ESSs;</p> <p>b) Prepare, disclose, consult, adopt and implement a subproject (under Subcomponent 1.2 and 1.3) Environmental and Social Assessment (ESIA), and corresponding Environmental and Social Management Plans (ESMPs) if necessary, consistent with the relevant ESSs as set out in the ESMF. The proposed subprojects described in the exclusion list set out in the ESMF shall be ineligible to receive financing under the Project</p>	<p>a) The ESMF was approved and disclosed on April 20, 2024. This remains valid and will be implemented throughout the project implementation</p> <p>b) Adopt the relevant ESIA and ESMP to the bidding process and prior to carrying out for the respective subproject that requires such ESIA and ESMP and thereafter implement throughout Project implementation.</p>	<p>Project Implementing Entity (PIE) - FID</p> <p>MPS for Component 3</p>
1.2	<p><b>MANAGEMENT OF CONTRACTORS</b></p> <p>a) Incorporate the relevant aspects of the ESCP, including, inter alia, the relevant E&amp;S instruments, the Labor Management Procedures, and code of conduct, into the E&amp;S specifications of the procurement documents and contracts with contractors and supervising firms. Thereafter ensure that the contractors and supervising firms comply and that they require their subcontractors to comply with the E&amp;S specifications of their respective contracts. Provide copies of the relevant contracts with contractors/subcontractors and supervision firms to the Association upon request.</p> <p>b) At the Association's request, in relation to an incident or accident reported under Action B, share the Recipient's full assessment of Implementing Partner capacity to implement the ESS for the Project and any capacity enhancement measures, provided that in the event the Recipient determines that the Implementing Partner reasonably objects to such sharing, a meeting between the Association, the Recipient and the Implementing Partner shall be organized.</p>	<p>a) As part of the preparation of procurement documents and respective contracts. Supervise contractors throughout Project implementation. Copies of relevant contracts provided to the Association upon request.</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
		b) Requested details to be shared with the Association upon request.	
1.3	<b>TECHNICAL ASSISTANCE</b> Carry out the consultancies, studies (including feasibility studies, if applicable), capacity building, training, and any other technical assistance activities under the Project in accordance with terms of reference acceptable to the Association, that are consistent with the ESSs. Thereafter prepare and finalize the output of such activities in compliance with the terms of reference.	Throughout Project implementation.	Project Implementing Entity (PIE) – FID  MPS for Component 3
1.4	<b>CONTINGENT EMERGENCY EARLY RESPONSE FINANCING</b>  a) Ensure that the CERC Manual agreements includes a description of the E&S assessment and management arrangements in accordance with the ESSs for the implementation of CERC.  b) Implement the E&S provisions of the CERC Manual including, if applicable, the CERC-ESMF Addendum, and any assessments and plans required therein.	a) The preparation of the CERC manual, and if applicable other E&S documents, in form and substance acceptable to the Association is a withdrawal condition under Section 1 of Schedule 2 of the Agreements. b) In accordance with the timeframes specified in the CERC Manual	Project Implementing Entity (PIE) – FID
<b>ESS 2: LABOR AND WORKING CONDITIONS</b>			
2.1	<b>LABOR MANAGEMENT PROCEDURES</b>  a) Adopt the existing Labor Management Procedures (LMP) developed under the parent Project.  b) Ensure that contracts, including the Code of Conduct, are signed with direct and contracted workers in accordance with the LMP. The PIE will also ensure that these requirements are enforced by all contractors and subcontractors.	a) LMP approved and disclosed on November 18, 2022. To be implemented throughout the Project implementation	Project Implementing Entity (PIE) – FID  MPS for component 3

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
		b) Prior to commencement of works for the project and/or contractor staff to maintain throughout the implementation of the project. Any updates to these documents must be submitted to the Association for approval.	
2.2	<p><b>OCCUPATIONAL HEALTH AND SAFETY MANAGEMENT PLAN</b></p> <p>a) Adopt an Occupational Health and Safety (OHS) Management Plan as part of the ESMF and Project Operation manual, if necessary, to identify, assess, and manage OHS risks and impacts associated with the Project.</p> <p>b) Require all contractors and subcontractors to prepare and implement OHS measures in compliance with the National Labor Code, other applicable national regulations, and ESS2 requirements, as outlined in the LMP.</p> <p>The PIE shall ensure that these requirements are effectively applied and monitored across all contractors and subcontractors.</p>	Same timeframe as 1.1 a)	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
2.3	<p><b>GRIEVANCE MECHANISM FOR PROJECT WORKERS</b></p> <p>Maintain and adopt the existing Grievance Mechanism (GM) developed under the parent project for PIE staff, contractors and subcontractor’s workers as described in the LMP and consistent with ESS2. Update the GM, if necessary, and operate a grievance mechanism for Project workers, as described in the LMP and consistent with ESS2.</p>	Same timeframe as 2.1 (a) above. Effective GM prior engaging Project workers and thereafter maintain and operate it throughout Project implementation.	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
<b>ESS 3: RESOURCE EFFICIENCY AND POLLUTION PREVENTION AND MANAGEMENT</b>			
3.1	<p><b>WASTE MANAGEMENT PLAN</b></p> <p>Adopt and implement a Waste Management Plan (WMP), as part of the ESMP prepared for the Project, to manage hazardous and non-hazardous waste, consistent with ESS3.</p>	Same timeframe as under Section 1.1 (b) above.	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
3.2	<p><b>RESOURCE EFFICIENCY AND POLLUTION PREVENTION AND MANAGEMENT</b></p> <p>Incorporate resource efficiency and pollution prevention and management measures in the related ESMP.</p>	Same timeframe as under Section 1.1 (b) above.	Project Implementing Entity (PIE) – FID

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
			MPS for Component 3
3.3	<b>PEST MANAGEMENT PLAN</b> Adopt and implement the integrated Pest Management Plan developed in the ESMF consistent with ESS3	Same timeframe as under Section 1.1 (a) above.	Project Implementing Entity (PIE) – FID  MPS for Component 3
<b>ESS 4: COMMUNITY HEALTH AND SAFETY</b>			
4.1	<b>TRAFFIC AND ROAD SAFETY</b> Incorporate measures to manage traffic and road safety risks as required in the ESMF to be prepared under action 1.1 (a) above.	Same timeframe as Section 1.1 (a) above	Project Implementing Entity (PIE) – FID  MPS for Component 3
4.2	<b>COMMUNITY HEALTH AND SAFETY</b> Assess and manage specific risks and impacts to the community arising from Project activities including communicable disease, response to emergency situations, and include mitigation measures in sub consequent ESMPs to be prepared in accordance with the ESMF.	Same timeframe as Section 1.1 (b) above: Prior to carrying out activities requiring an ESMP, and thereafter implemented throughout Project implementation.	Project Implementing Entity (PIE) – FID  MPS for Component 3
4.3	<b>SEA AND SH RISKS</b> a) Implement the existing SEA/SH Action Plan as part of the ESMF, to assess and manage the risks of SEA and SH. b) Ensure the Code of conduct and SEAH measures are included in all contracts and bidding documents.	Same timeframe as Section 1.1 (a) above	Project Implementing Entity (PIE) – FID  MPS for Component 3
4.4	<b>SECURITY MANAGEMENT</b> a) Adopt the existing Security Management Plan (SMP) under action 1.1 (a) above and implement measures to manage the security risks of the Project, including the risks of engaging security personnel during cash transfers, to secure the sites, assets, and activities. b) Assess security risks of new geographic areas under the AF and update the SMP if necessary.	Same timeframe as Section 1.1 (a) above. Any updates to these documents must be submitted to the Association for approval, thereafter, maintain and operate it throughout Project implementation	Project Implementing Entity (PIE) – FID  MPS for Component 3
4.5	<b>INVOLVEMENT OF THE MILITARY</b>		



MATERIAL MEASURES AND ACTIONS	TIMEFRAME	RESPONSIBLE ENTITY
<p>Ensure the following measures are carried out before deploying the Recipient's police or gendarmerie in the implementation of component 1 for the provision of security to Project workers, sites and/or assets, consistent with the ESSs:</p> <ul style="list-style-type: none"> <li>a. Assess and implement measures to manage the security risks of engaging security personnel and/or police/gendarmerie as set out in the ESMF: Security Management Plan (SMP), guided by the principles of proportionality and GIIP, and by ESS4 and applicable law, in relation to screening, hiring, rules of conduct, training, equipping, and monitoring of such security personnel and/or police/gendarmerie;</li> <li>b. Adopt and implement standards, protocols, and codes of conduct for the selection and assignment of security and/or police/gendarmerie personnel forces to the Project, and screen such security or police/ gendarmerie personnel forces to verify that they have not engaged in past unlawful or abusive behavior, including sexual exploitation and abuse (SEA), sexual harassment (SH) or excessive use of force;</li> <li>c. Enter into a memorandum of understanding (MoU), with the police/gendarmerie and/or the security firm, setting out the arrangements for the engagement of the security or police/gendarmerie personnel forces in the Project, including the relevant actions and measures set out in this ESCP;</li> <li>d. Provide adequate instruction and training to the security personnel and/or police/gendarmerie, prior to deployment and on a regular basis, on the use of force and appropriate conduct, as set out in the ESIA and SMP;</li> <li>e. Ensure that the stakeholder engagement activities under the Stakeholder Engagement Plan (SEP) include communication on the involvement of security personnel or police/gendarmerie in the Project;</li> <li>f. Ensure that any concerns or grievances regarding the conduct of security personnel and/or police/gendarmerie are received, monitored, and documented (taking into account the need to protect confidentiality) by the Project's grievance mechanism (see action 10.2 below), which shall facilitate its resolution, in accordance with ESS4 and ESS10. Notify the Association after receiving the concern or grievance, as set out under action B above; and</li> </ul>	<p>Adopt the sub-project SMP, as part of ESMP, with the same timeline for the preparation of each ESMP.</p> <p>Carry out a, b), c), and d) before deploying security personnel and/or police/gendarmerie under the Project and implement throughout Project implementation.</p> <p>e) and f) as set out under actions 10.1 and 10.2 respectively. Notify the Association after receiving the concern or grievance in the timeframe specified in action B above.</p> <p>g) within the timeframes requested by the Association.</p>	<p>Project Implementing Entity (PIE) – FID</p>

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
	<p>g. Where the Association so request in writing, after consultation with the Recipient: (i) promptly appoint a third- party monitor consultant, with terms of reference, qualifications and experience acceptable to the Association, to visit and monitor the Project area where security personnel and/or police/gendarmerie are deployed, collect relevant data and communicate with Project stakeholders and beneficiaries; (ii) require the third-party monitor consultant to prepare and submit monitoring reports, which shall be promptly made available to and discussed with the Association; and (iii) promptly take any actions, as may be requested by the Association upon its review of the third-party monitor consultant reports.</p>		
<b>ESS 5: LAND ACQUISITION, RESTRICTIONS ON LAND USE AND INVOLUNTARY RESETTLEMENT</b>			
5.1	<p><b>RESETTLEMENT FRAMEWORK</b></p> <p>a. Implement the existing Resettlement Framework (RF) developed under the parent Project, consistent with ESS5.</p> <p>b. Prepare and implement a Resettlement Plan (RP) or a Livelihood Restoration Plan (LRP) for each activity under the Project for such RP or LRP is required, as set out in the RPF and consistent with ESS5.</p>	<p>a. The RF was approved and disclosed on April 20, 2023. Implement the RF throughout Project implementation</p> <p>b. Prepare and implement the respective RP or LRP prior to carrying out the relevant works, including ensuring that before taking possession of the land and related assets, full compensation has been provided and as applicable displaced people have been resettled and moving allowances have been provided.</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>
<b>ESS 6: BIODIVERSITY CONSERVATION AND SUSTAINABLE MANAGEMENT OF LIVING NATURAL RESOURCES</b>			
6.1	<p><b>BIODIVERSITY RISKS AND IMPACTS</b></p> <p>Implement measures for the preservation of biodiversity in the ESMPs prepared for the Project, consistent with ESS 6.</p>	<p>Same timeframe as 1.1 (b) above</p>	<p>Project Implementing Entity (PIE) – FID</p> <p>MPS for Component 3</p>

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY
<b>ESS 7: INDIGENOUS PEOPLES/SUB-SAHARAN AFRICAN HISTORICALLY UNDERSERVED TRADITIONAL LOCAL COMMUNITIES</b>			
	NOT RELEVANT		
<b>ESS 8: CULTURAL HERITAGE</b>			
8.1	<b>CHANCE FINDS PROCEDURES</b> Describe and implement the chance finds procedures in the ESMF.	Same timeframe as 1.1 (a). Apply the procedures throughout the project implementation.	Project Implementing Entity (PIE) – FID  MPS for Component 3
<b>ESS 9: FINANCIAL INTERMEDIARIES</b>			
	NOT RELEVANT		
<b>ESS 10: STAKEHOLDER ENGAGEMENT AND INFORMATION DISCLOSURE</b>			
10.1	<b>STAKEHOLDER ENGAGEMENT PLAN</b> Update and implement a Stakeholder Engagement Plan (SEP) for the Project, consistent with ESS10, which shall include measures to, inter alia, provide stakeholders with timely, relevant, understandable and accessible information, and consult with them in a culturally appropriate manner, which is free of manipulation, interference, coercion, discrimination and intimidation.	The Updated SEP has been approved and disclosed on January 27, 2026, and will be implemented throughout the Project implementation	Project Implementing Entity (PIE) – FID  MPS for Component 3
10.2	<b>PROJECT GRIEVANCE MECHANISM</b> A Project Grievance Mechanism (GM) has been developed and is operational under the parent project. Maintain the accessible GM, to receive and facilitate resolution of concerns and grievances in relation to the Project, promptly and effectively, in a transparent manner that is culturally appropriate and readily accessible to all Project-affected parties, at no cost and without retribution, including concerns and grievances filed anonymously, in a manner consistent with ESS10.  The GM shall be equipped to receive, register, and facilitate the resolution of SEA/SH complaints, including through the referral of survivors to relevant gender-based violence service providers, all in a safe, confidential, and survivor-centered manner.	Maintain and operate the GM throughout the Project implementation	Project Implementing Entity (PIE) – FID  MPS for Component 3
<b>INDICATORS FOR IMPLEMENTATION READINESS</b>			
The following actions are indicators for implementation readiness: <ul style="list-style-type: none"> <li>Qualified staff and resources within the PIU to support the management of E&amp;S risks and impacts of the Project.</li> <li>E&amp;S instruments developed by the Recipient in accordance with the relevant ESS</li> </ul>			